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# Jurisdiction of the Chancery

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## COURT of EQUITY

### RESEARCHED.

And the Traditionall Obscurity of its Commencement Cleared.

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A Short Essay on the Judicature of the Lords in Parliament, upon Appeals from Courts of Equity.

#### LONDON:

Printed for Joel Stephens, at the Hand and Star between the Temple Gates, and fold by A. Dodd, at the Peacock without Temple Bar. 1733: Price 1 s.

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# Court of Equity, &c.

T hath been a received opinion of Learned Men, that those important Branches of the Common Law, touching the form and qualities of Estates and Interests in Lands, viz. Descents of Inheritances, Tenants by the Curtefy, Tenants in Dower, &c. and the feveral powers of the Tenants thereof, in and over such their own Estates and Posfessions, and the Customs of Gavelkind, and the incapacities of Infants till their Ages of 21, the incapacities of Femes Covert and other general Customs and Usages in Eng-land, and also the Maxims and known Rules of Law, were first formed and had their first Rife and Commencement, by and from Acts of Parliament; altho' the Records of those Statutes are not now to be found: For all Laws must in their Creation have Forms given them; because Forms are the only Indexes by which one Creature can be distinguished and known from another.

It is well known that in the Original Formation of our English Constitution, care was taken to plant, and fix the Root, and to sperify the principal Branches of the Law, and to reduce the same into the Form of a Statute called Magna Charta: In which the Wisdom of our Ancestors appears, in choosing the most comprehensive Negative Words, that could be invented, to exclude Injuries and Injustice, to the end a Dispensing Power, and all Partiality; to favour one Man against another, might be taken away: And that Every Man, without exception, shall have equal right to Claim, and to expect to have, the benefit of that Fundamental Law.

Those Negative Words are exquisitely expressive and are these.

Nullus Liber Homo Capiatur, vel Imprisonetur, aut Disseisetur de Libero Tenemento suo, vel Libertatibus vel Liberis Consuetudinibus suis, aut Exuletur aut aliquo modo Destruatur; Nisi per Legale Iudicium Parium suorum, vel per Legem Terre: Nulli Uendemus, Nulli Negabimus, aut Differemus, Insticiam vel Rectum.

## In English thus,

No Freeman shall be Arrested, or Imprisoned or Dispossessed of his Freehold (meaning his Property in Lands or Goods,) or of his his Liberties or Free Customs, nor shall be Banished, or in any manner Destroyed: But by the Judgment or Verdict of his Peers (meaning by a Jury of his Equals,) or by the Law of the Land; We will Sell to no Man, we will Deny to no Man, we will Deny to no Man, we will Delay to no Man, Justice or Right.

The Words of this Law are so Extensive, that no Man (without his own fault) can be excepted or excluded or barred from the Benefit of them, or in other Words, no Free-man thall be Probibited, to pursue his Remedy at Common Law, to recover his Right; neither shall his Right or Means to defend it, be taken from him: But then those Words must be expounded in an Affirmative Sense, viz. That every Man shall have the Liberty of his Person, and a Property in his Possessions, and shall not be Dispossessions, either of his Possession or Liberty, or of his free Customs, meaning of his Freedom in Trade, or his Profession in any Science, or of his Remedy to recover, or defend those Rights and Privileges but by due Courie of Law.

And moreover in and by the Words of Magna Charta, (Liberties and free Customs) are comprehended, all the Maxims and Rules of the Common Law, by which Mens Rights and Properties, and Liberties of his Person and Freedom of Trade are to be measured defended and determined. This

This Magna Charta or General Law, being the Hereditary Brith-right of every Man. It becomes Necessary, to take notice of the Judicatures erected for the Administration of Justice, that were instituted, and to be guided by this Standard,

For this Purpose, it is well known, that by the Original Constitution, the King in his own Person was, (for many Substantiall reasons) excluded from the Administration of Justice, and that the Judicature of all Controversies, according to the positive Laws, was distributed and divided, amongst the 12 Judges, who represent the King and are of his Nomination, in the several Courts of Law in Westminster-Hall; and whose Judicial Authority, (after their nomination,) is derived, not from the King, but from the Constitution.

But the points of Magna Charta, being expressed in General Terms: Many Cases happened, by reason of Fraud and Breach of Trust; which occasioned great Grievances, and numerous Complaints, against which, Magna Charta and the Common Law, had provided no Remedies, nor had Erected any Judicatures, in which, those Complaints might be heard, debated and determined.

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In this uncertainty, many were the complaints of the People, and many were their Illegall Addresses, and Applications made, sometimes to the ordinary Courts of Justice, and sometimes to the King himself, to obtain what, they call'd Justice. In which proceedings, many were the Illegall Stretches, and Deviations, that were made, from Magna Charta and the known Rules of Property; Insomuch, that Magna Charta was, sometimes denied to have the force of a Law, or Scatute, or however, that it did not bind or exclude the King from Judicature.

And the Arguments which have been made use of to prove that Magna Charta did not bind or exclude the King from Judicature were that altho' the Words of Magna Charta are Violent Negatives, yet those Words were Disjunctive, that is, no Man shall be Imprisoned or Disposessed, sec. but by the Judgment, (meaning the Verdiet) of a Jury of his Equals, or by the Lawlof the Land; and from that Disjunctive, they have Argued, that, the Ming had Prerogatives or Authorities in Judicature, that were ancient and prior in time, or at heast Cocyal, with Magna Charta.

And that therefore those Prerogatives or Authorities, were that Legem Terre, or that Haw of the Land, which Magna Charta mean

meant by those Disjunctive Words, and so left them Unrestrained. plaints of the People, and many

To this Specious Argument, this short Answer may suffice, that there is not nor never was extant in England, any Law but what was and is either a Statute Law, or the Common Law; neither of which ever invested the King with any Authority in Judicature, to draw in question, examine, or determine, any Man's Right in his Freehold or Property, or to make his Will the Law; but this Thorter Answer ought to put an end to the Question, viz. That every Word of Magna Charta, is by the Statute of the 25 E.1. cap. 1. Declared, to be the Common Law of the Land; which hath restrained all Rights and Questions of Freehold and property, to be Tryed by Juries only. that altho the Words

And therefore the People being grieved with these Wild Constructions, and with multitudes of Illegal Petitions and Suits made to the King himself; In which partiality and malice, and potent Favourites often prevailed: They (the People) by their Representatives in Parliament Claimed, and Contested for, and obtained the feveral material Explanations of Magna Charta, to be made, as fol-And that therefore those Preresto Rewolf

Waw of the Land, which Magna Charta

By the Statute of the 52. H.3. cap 5. Anno Dni. 1268. call'd the Statute of Marlebridge, This Declaration and Exposition was made, that Magna Charta ought, in every Article, as well in those, which concerned the King, as in those which concerned the People, to be holden and observed: The meaning whereof was, that, the Crown never had any Authority to act in the Administration of Justice, contrary to any point of Magna Charta; and this Statute therefore, If it meant any thing, did mean, that Magna Charta did disable and exclude the Crown from doing any Act, to hurt or deprive the Subjects of any Rights, Liberties, or free Customs, or Trade, secured to them by Magna Charta.

By the Statute of the 25 E. 1. cap. 1. 2. Anno Dni. 1297. These expositions were inade and declared, that Magna Charta was established by the common Assent of all the Realm, and ought to be holden in all points, without Disdain, and that every point of it was the Common Law of England, which ought to guide all Courts of Justice; and that all Judgments given, by any Judges or by any of the King's Ministers, who shall hold Plea contrary to any point of Magna Charta, shall be holden for nothing: By which 2 Statutes, it was Declared that the Words per Legem Terre, or the Law of the Land being one of the points of Magna Charta, did mean

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the Common Law, exclusive of all Authorities of the Crown.

But notwithstanding Magna Charta was the Root, and these explanations were the Branches, or Forms to Point out and Manifest the Common Right of every Man: Yet many Grievances arose by reason, that such People as had Potent Friends at Court, declined the ordinary Course of the Common Law, and troubled the King in Person, with Illegall Petitions, containing false Suggestions, to injure and Illegally damnify the Lower Subjects, contrary to Magna Charta (meaning contrary to the Forms of the Common Law,) and upon those suggestions, the King did fometimes at the importunity of powerful Persons at Court, cause Illegall Commands to be sent under the Great Seal, to delay common Right, And therefore to Redrefs this grievance: Another explanation was made, by the Statute of 2 E. 3. Whereby it was Enacted, that Magna Charta should be obferved in all points; and that it should not be commanded by the Great Seal, to disturb or delay common Right, meaning Proceedings at common Law to obtain Right, which in fact was no more, than a Repetition of the Statute of 25th E. 1. cap. 2.

But still the King was troubled, and the People vexed, with Illegall and false Sug-gestions

gestions; And therefore, to extirpate and extinguish this Grievance, and to remove it, as well from the Kings Person, as from the People: The Commons devised the Statute of 37 E. 3. cap. 18. which the Lords passed and the King Assented to, in the Year 1363, (being now near 400 Years ago.) By which Statute, Magna Charta and confequently all the maxims and established Rules of the Common Law which had their Commencement by Acts of Parliament, were again confirmed, and those informal Proceedings were declared to be Illegal. And the recital of the Grievances was That altho' it be contained in the Great Charter, ( which in the same Statute was then confirmed, ) That no Man should be Taken, or Imprisoned, put out of bis Freehold, without process of Law: Nevertheless divers People did, out of Malice, make false suggestions to the King himself, which occasioned the first Grievance, viz. That the King himself was thereby often Grieved, (that is, he was (as may be supposed). Illegally troubled, with Difficulties to find out and distinguish, which Petitions were contrary to Magna Charta, and which not,) And the second Grievance was, that divers were Damnified, against the form of the same Charter, (i.e. Illegally Damnifi'd.) And therefore the Remedy, against these two sorts of Grievances and Illegall proceedings, which the Statute provided, was, that they who made fuch fuggestions, should be sent with their suggestions, before the Chancellor, and there find surety to pursue such their Suggestions: And that they should incurr the same Pain, in case their suggestions should be found EVIL, (to be ordered doubtless by the Chancellor,) as the other should have had, if he were Attainted: And that then Process of Law should be made against them, (meaning the Desendants) without b ing taken, or Imprisoned, against the Form of the same Charter and other statutes. The Words (found EVIL) are afterwards by the Statute of 15. H. 6. cap. 4. expounded to Man, that if the matter complained of, be determinable at common Law, it is EVIL. \*

This Parliamentary Transferring of these Illegall Suggestions, from the Kings Person, to the Chancellor, and Impowering him to examine, bear and Determine the Matter, and to make Orders therein, doth warrant these Conclusions, viz.

I. That by force and vertue of this Stattute, the Juridiction, Power and Authority of the

<sup>(\*)</sup> The Chancellor Named in this Statute is indifferently Applicable to all the King's Chancellors, viz. The Lord Chancellor of England, the Chancellor of the Court of the Exchequer, the Chancellor of the Duchy of Lancaster, &c.

the Chancery, as a Court of Equity, had its First and Original Justitution and Commencement: And that all the Judicial power of the Chancellor, as a Judge of Equity, is Derived from this Act of Farliament.

2. That the recitalls in this Statute do bind down all Men from Liberty to affirm, that this Jurisdiction was, before this Statute, any part of the Law of the Land; Or that it was not first introduced, as a new Law, by this Statute; Or to fay, that before this Statute, Petitions or Suggestions made to the King, touching the matters aforefaid, were Legal, or Justifiable; for fuch an Allegation would contradict the statute it self, and the Authority that made it, with fuch TRADITIONS, as have no Certainty or real Existence in them but are Chimerical and variable with every Man's Conceit and Imagination, for an Act of Parliament ought to be confidered as a national Contract and Agreement, to be the Rule of Justice and Right between all Men; for a Statute is the Will of the Legislature fignified in written Words, To the observance whereof every Man is a party consenting and therefore Bound.

But because the Chancellor, being invested with such a vast Power, might imagine his Authority to be unlimited; and above the

Law: Care was taken, even in the same Parliament, to compais in his Jurisdiction and Authority, with Bounds, and particularly with the Indelible Memento, of the Negative Words in Magna Charta, viz. That no part of the Common Law should be Offended, nor any Man Disarmed of his Legall Right, or of his remedy to recover that Right or of any Legal means to defend that Right, or that should look like a Dispensing Power, to unmake, or overturn, any point of Magna Charta, or to change any maxim or established Rule of the Common Law, (except it should be upon some substantial ground of Equity,) and therefore Magna Charta, or the Common Law, was in the very same Parfiament appointed to be a Boundary and a guide, to this unlimited Power, in like manner as Shores Bound the Ocean, or Banks a River: And for that end Magna Charta was confirmed after this time, above twenty times, and particularly, by the Statute of the 42 d. E. 3. cap. 1. (being but 5 Years after this Statute of 37. E. 3.) Magna Charta was confirmed in an extraordinary manner; for it was thereby further, & de novo Enacted, that if any Statute be made to the contrary; it should be holden for None, (meaning that all Statutes should be expounded to include in them an implyed Exception or I rovision, that no point of Magna Charta should be, by any of them offended, changed, or disannulled.)

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But the Penalty imposed by this Statute of 37 E. 3. viz. That the Complainer should incurr the same Penalty, as the other should have had, if he were Attainted, being a Talion Law, and obscure, and Impracticable: Another Statute was, in the very next Year, viz. 38 E. 3, made, whereby Magna Charta was again confirmed, and the Statute of 37 E. 3. explained, and the Punishment altered, and a new Penalty appointed, viz. That the Chancellor should order the Complainer, who fails to prove his Suggestions, to be committed to Prison, till he make Satisfaction to the party Grieved, for the Slander, and for his Damages: But this Punishment trenched too near upon Magna Charta, and was found unfit to be executed, because it made the Chancellor absolute Master, of the Liberty of the Person whose Complaint he should fay was found Untrue. And therefore,

By the Statute of 17 R. 2. cap, 6. Anno Dni. 1393. (being at 30 Years distance) the Power of Imprisonment was waved or sufpended, and a new Power was given, to the Chancellor, viz. That he, after such Suggestions shall be duly found and proved to be UNTRUE, shall and may order Damages, according to his Discretion, to him who is so troubled Unduly, (which Damages have been expounded to mean Costs of Suit.) And therefore

therefore from this Statute it may be inferr'd that if the Suggestions of the Complainant be found to be TRUE, and yet the party complaining be ordered, by Discretion, to pay Damages, (i. e. Costs,) then such an order, and this Statute, are inconsistent and stand in Terms of Opposition.

And now from these 3 Parliamentary Structures or Institutions, it may be afferted and concluded, that the Root and original Authority of the Chancery, as a Court of Equity, is not Occult, nor like the Head of the Nile, undiscoverable, nor is founded on, any ancient Prescription, time out of mind used, nor upon any unwritten Law or Custom: But we may look upon its Authority and Jurisdiction, to be first Erected and established, by these 3 written Acts of Parliament, made for the Causes aforesaid; out of which Magna Charta is intirely exempted: And that that Institution is equal to the Institution of any Court of Law whatfoever, (except only, that it is not made a Court of Record, to bind Lands.) And particularly the Statute therefore of the 37 E. 3. cap. 18. may be accounted the Charta Minor, of this Court of Equity, as having made the Juridiction personal only; and that the Memento of Magna Charta's negative Words, as the Root, and all its explanations as Branches, in relation to Judgment at Common Law, which bind proper-

ty and Freehold, were appointed to compals in, this new Jurisdiction, as an Inseparable Monitor, or Attendant, to put in mind: That no Dispensing Power to change, or to make any Order, to uhmake or to change, or controul, any point of Magna Charta, or any Maxim or Established Rule of the Common Law ; ought to be affumed or exercised; for Magna Charta, and its Branches, are referved and exempted as the Noli me tangere: And confequently it may be afferted, that there never was, nor now is, any Power reliding in any Person whatsoever, to bear or determine, any Cause, touching Lands, or to Condemn or Commit any Subject to Prison, otherwise than according to Magna Charta, and the Statutes aforefaid. And therefore that Affertion brings in Question, the Authority of the Orders, made by the Lord Chancellor Clarendon, and the Master of the Rolls, (Sir Harbottle Grimfton,) touching Councellors and Commitments: Because they seem to be Legislative, and to exceed the Bounds, in which the Power of this Court, is to be compassed in: For as to the Statute of 2 E. 3. the Learned Judge Fitzberbert was of Opinion, that those Commands, under the Great Seal, to delay common Right, contrary to Magna Charta, were (without that Statute) void, and ought to have been holden for Nothing, according to the Explanation before made, by the Statute of 25 E. 1. cap. 2. Fitz. N. B. 240.

This new Jurisdiction or Court of Equity, being thus instituted and bounded, it is plain, that all necessary Incidents were by those Statutes, together with the Jurisdiction it self, tacitely Given and Granted, to enable the Court to execute its Power (except incidents contrary to Magna Charta) for the Statute of 37 E 3, cap. 18. expressly Directs, that upon the Lodging the Suggestion (or Bill of Complaint) before the Chancellor and furety found to pursue it, Process of Law, should be made against the Desendants, without being Taken, or Imprisoned, against the Form of the great Charter: And therefore this Statute is the true foundation of the Authority, which impowered the Chancellor to frame and iffue out the new Writ called a Subpena De quibusdamCertis de Causis, commanding the Defendants (without Arresting them) to appear and answer the fug gestions of the Petitions (now called Bills in Chancery) and also process of Contempt, for not obeying those Commands: And also process of Contempt, for disobedience to the final Orders and Determinations made, by that Court, pursuant to those Statutes: Without, which Authority, the whole Jurisdiction would be Eluded, and rendred useless; and upon this Institution, the Oath of the Chancellor was new framed, viz. That be should do Right to all manner of People, Poor and Rich, after the Laws and Usages of this

this Realm: For the Words: (All manner of People) can refer only to this new erected Court of Equity, which brings before him, a'I manner of People, and this Oath may be thus illustrated, viz. the Chancellor represents theKing, that is personates theKing' in hisChancery, and therefore he, as such Representative, doth by taking this Oath, accept or take into his Care the Laws of England, to keep and observe the same, on the King's behalf and to perform his Majesties Oath to his People, that is not to deny or delay Justice or Right of property, and therefore in case the Chancellor should break such his Oath, that Breach is fo henious, that the Law accounts the offence equal to his wilful breaking, (as much as in him lyes) the Kings Oath. This Oath therefore makes it necessary, that such a Judge of Equity should be well acquainted with those Laws and Boundaries, and especially with the Rules of Property, or elfe how shall it be known, if he deviates, whether he deviates inadvertently, or prefumptiously.

From this Statute it may be inferred, that People before the making thereof, were sometimes Illegally Arrested and Imprisoned, and compelled to appear to, and answer Petitions made to the King himself; because this Statute appointed Process of Law, to be made without being Arrested or Imprisoned, which B 2

Process must necessarily be the said Writ of Subpena, that was by Authority of this Statute framed, and may therefore be called a Legal Process.

And here Notice may be taken of Injunctions, as necessary Concomitants to this Judicature, and of the nature of them, and when they ought to be Temporary, in order to bring the cause in Equity, into a proper Way, to be determined: And whether ever they ought to be, and in what Cases, Perpetual. But the Learning of that matter would carry this Speculation further than was intended, altho' it will come hereafter, properly to be touched upon, as a Problem of Power, viz. Whether a Court of Equity, which the Common Law hath compassed in, with Bounds, may assume a Jurisdiction or Dispensing Power to pass over those bounds, and bind its Binder : And fay to the Common Law, by an Injunction or Prohibition, hitherto shall thy Course proceed, but no futheror that fuch a determinate number of Trials of Right to a Freehold, shall be had and no more. But this difficulty calls for further Assistance, and for that reason is at present Postponed, save only, that it is observable, that there is no substantial Difference between an Injunction in Chancery and a Probibition at common Law, in Regard the Commanding Words in both, are of the same Tenor: For the Words of

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an Injunction in Chancery, are, we Command and firmly injoin you, that you Desist from all further Prosecution at Common Law, &c. And the Words of a Probibition, at Common Law, are, we probibit and firmly Injoin you; that you shall not proceed further in the Spiritual Court, or in the Court of Admiralty, &c. So that both Commands in the Injunction, and in the Prohibition, Sound, in stopping the Proceedings, and taking away the Remedy, in the respective Courts of Common Law: And in the Ecclesiastical Court, and in the Admiralty, &c. and are therefore Both of the same Import.

The next thing that comes under confideration, is, the manner and method of Trials or Examens, used in this High Court of Equity, to Try the Truth or Falshood of those Suggestions, which were directed to be be fent from before the King to the Chancellor, now called Bills in Chancery) which method of Trials or Exam ns must be admitted to be very different from Magna Charta: For the Examen or Trials instituted by Magna Charta are to be made by a Jury of 12 Men upon their Oaths, and by Witnesses Examined before the Jury, as Judges, publickly, Face to face, in open Court, in the prefence of both parties interested: Where false Witnesses being confronted and cross Examined, are often detected and exposed, and **fometimes** 

sometimes Truth forces its Way through their own Mouths; Whereas in Chancery, a contrary Examen, or an aliud Examen or Way of Tryal of Facts, hath been used and practiced, as the Foundation upon which that Jurisdiction subfifts, viz. The Tryal hath been by Depositions of Witnesses, examined in private, and taken down in writing, where neither of the contending Parties are permitted to be present, or to know what is fworn by the Witnesses, and after these Depositions are so written and published, the Lord Chancellor sits as Judge and Fury to hear the Evidence read, and to determine whether those Suggestions are true or false, and if his Lordship believes them to be true; then he is to order what he, in his Difcretion, deems to be equal, just and good, so always that the common Law be not Offended; For if a Matter of Fact, upon which an Equitable Title to an Inheritance is grounded, be controverted, and variety of Proof is made thereof, that Fact, and the Truth of it, ought to be fent to some Court, to be tryed by a Jury at common Law, before this Court of Equity can, or ought to make any Determination.

But in this Case, it is proper to observe, that whatsoever was the Ancient Business of the Master of the Rolls in the Court of Chancery, (which I do not pretend to Describe) his Office was an Office of much greater Antiquity,

tiquity, than the first Institution of the Court of Equity in Chancery, for we find that near 100 Years before the first Erection of that Jurisdiction, viz. in the Year 1288, the Great King Edward the first, upon the Peoples Outcries, caused and countenanced a strict and severe Inquisition to be made in Parliament to find out, and hear Complaints, and punish indirect Practices and Offenders in the Administration of Justice, and that Thomas Lithbury, then Master of the Rolls, together with 10 of the 12 Judges, and other Officers and Ministers of Justice, were accused in that Parliament, and convicted of Corruption and Partiality, and Lithbury the Master was fined 1000 Marks, \* This general Depravity and Partiality in Matters of Justice, was in those Times a lamentable Grievance; but in these happier Times, no Man can, or dares approach that Judicial Office with Temptations. 111 maad oorkeenin en

But in Process of time many Grievances arose and daily increased, and the Cause or Fountain of those Grievances was, by reason no Rules of Equity ever were or can be fixed or instituted to Bind the Judges of Equity; but every Judge of Equity hath in his own time made such Decrees and Orders as seemed right and good in his own Mind; and if a Precedent hath been wanting, and it hath been objected, that the like had never been \*Eyrrel 56.

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done, many of them have answered, they would make a Precedent, and therefore all that the Parliament could do or have done, hath been to fix and appoint stronger and plainer Bounds to compass in, the extraordinary Power of this Jurisdiction of the Chancery, as appears from these four Instances, viz.

I. The first Instance was, That in so short a time as within 9 Years after this Court of Equity in Chancery had its first Institution and Commencement, and was compleated by the Statute of the 17th, of Richard the 2d, Anno Dom. 1303. Complaints were made for double Vexations, and therefore an Act of Parliament was made in the 4th, Year of King Henry the 4th, cap. 23. Anno Dom. 1402, whereby those new Grievances were Redressed, viz It was Enacted that new Examinations in Chancery, of Matters of Fact, after the same had been tryed by Juries, or otherwise tryed by due Course of the common Law, should not be attempted, but were prohibited: for the Verdict of a Jury, is by Magna Charta called a Judgment.

II. Another Grievance was, That People were vexed by Bills in Chancery, and by Writs of Subpana purchased and sued out thereupon, for Matters Determinable at common Law; and therefore the second Instance was, That to Redress

Redress this Grievance the Statute of 15 H. 6. cap. 4. Anno Dom. 1435. was made, whereby it was Enacted, that no Writ of Subpena should be granted, till Surety should be found, to fatisfy the Party Grieved, his Damages and Expences, if to be the Matter of the Bill be not made Good, that is, Equitable, and not determinable at common Law.

And yet after all these Steps made, for Instituting a Court of Equity in Chancery, and Directing its Process and Proceedings. that celebrated Author Saint Germin, who, in the 23d of Henry the 8th, Anno Dom. 1531. wrote the Learned Book called Dostor and Student, did, as a Iraditional Writer, without knowing the true Source, Affert, that Bills in Chancery, and the Writs of Subpena and Injunctions sued out thereupon did not arise from any special Grounds of Law, but were Proceedings I. dulged or suffered by the common Law.

And according to this Author, we find in Lord Coke's 4th institute, page 86. That the two great Chief Justices Popham and Anderson, and the Chief Baron Periam, and 6 other Judges in 43 Eliz. Anno Dom. 1601. were of Opinion, that the Court of Equity in Chancery, was founded on antient Prescription, time out of mind used, or ab Initio of this Government; and that the great Lord Chief

**Justice** 

Justice Hobart, in his Re ort of the Case between Martin and Marshal, page 63, held, with his said Predecessors, the same Opinion, and therefore if I should presume to call these Opinions Traditional, I should account myself audacious if I were not supported by the several Statutes before insisted on, Against which no rescription nor Opinions, altho' of the most Learned ought to be heard or admitted: For no Traditional Law, or Opinion, or Judgment, can stand against positive Laws Enacted by Authority of Parliament; and surther, it may be added, Quod non legitur, non Creditur, 4 Inst. 304.

This Place therefore affords an Opportunity to shew, That the Reason of writing this Research is, because the learned Tracts that have been lately published on the History of the Court of Chancery, have positively Asferted, and endeavoured to Prive, that the Power and Authority of that Court is Absolute, which, if believed, must necessarily misguide those who Preside; for a Power that is Absolute from all Laws, must be a Power to Difpence with Laws, and therefore this Refearch is written to shew, and to endeavour to prove, that there are certain Bounds fixed and inflituted, by which the Power and Authority of that Court of Equity is compassed in, and over which it ought not to pass. it to the : homan Buc But that Power did presumptuously pass, and wantonly Sport itself, in the long Space of 15 Years, whilst Cardinal Wolsey was Chancellor, as may be seen in Lord Coke's 4th Institute, page 89, and 92; For this Cardinal having for a long time enjoyed all the Power, Insomuch that no Complaints could had Avenues to separate him from the King: He, the Cardinal Chancellor, tho' he knew that the Orders he was about to make, were unlawful, yet he in his Presumption made no Difficulty to Order and Decree the very Things, he knew were unlawful.

But still notwithstanding all the Provisions before Enumerated, the Power of Courts of Equity broke thorow all their Bounds, and overslowed all their Banks, and especially in the Courts of Equity holden in the Marches of Wales, and in the Northern Parts, and in the Courts of the Dutchy of Lancaster, and of the Exchequer of the Courty Palatine of Chester; Great Excesses were exercised, for the Judges of those Courts, Dispensing with the common Law, and Invading the Right of Property, and casting the Statutes behind their Backs, laid about them, as if they had no Bounds or Limitations.

III. And therefore the Third Instance was,
That in order to explain all the Statutes aforeD 2 faid

faid, and to restrain the Jurisdiction of those Courts, and (as is supposed) the Jurisdiction of all Courts of Equity, and to repair the old. and fix new Bounds, It is by the Statute made in the 16th of King Charles the 1st. cap. 10. Declared and Enacted, That the King's Majesty (meaning his Ministers, the Lord Chancellor, or any other J dge of Equity) hath net, nor ought to have, any Jurisdiction, Power, or authority to Examine, draw into Question, Determine, or dispose of the Lands or Tenements, Goods or Chattles of any Subject by English Bill, or Petition, or by any other Arbitrary Way; But that all Questions touching the same shall be Determined in the ordinary course of Justice, and by the ordinary course of Law, (meaning according to Magna Charta) and that if any Lord Chanceller, or Lord Keeper, Bishop, Temporal Lord, Judge, or Justice whatsoever, shall offend, or do any thing contrary to the Purport, true Intent and Meaning of this Law, Then he or th, y shall, for such Offence, Forfeit to the Party Grieved, the Sum of 500 l. to be Recovered in any Court of Record at Westminster.

This Statute hath therefore Reduced not only the four Courts before-named, but (as is apprehended) all other Courts of Equity to that Jurisdiction, which by the Statute of 37 E. 3. cap. 18. was at first Instituted, to which

which the Memento of Magna Charta, or the common Law, was, as Bounds thereto, fixed and annexed, viz. That the Right of Tryals by Juries, and by the due course of Law shall not be Dispensed with, or Denyed to any Man.

But it is objected to this Statute, That there is in the latter End of it, a Proviso which Enacts, that this Statute, and the several Clauses in it, shall extend only to the Court of star-Chamber, and 5 other Courts named in that Proviso: And therefore according to the Rule of Exceptio format Regulam, in rebus non Exceptis So in the Case of a Restrictive Proviso, this Proviso format Regulam in Curis non restrictis: And consequently this Statute affirms, that a Dispensing Power which is taken from the other Courts, remains in Chancery, Because the Court of Chancery is not named in that Proviso.

Answer. This negative Declaration made by the Legislature is general, viz. That the King hath not, nor ought to have, any Jurisdiction, to Question or Determine the Right or Property of any Subject by the Method of Proceedings used in any Court of Equity: And therefore the Objection, That this negative Declaration, being to extend only to the 6 Courts mentioned in the Restrictive Proviso, doth infer and imply the Affirmative, viz. That the King hath, by Vertue of the Provisor.

fo, a Jurisdiction given him in Chancery, to proceed in those Methods contrary to Magna Charta, which must necessarily be a Construction repugnant and inconsistent with the very End and surpose of th Statute itfelf, and in that respect the Proviso must be like meer Surplufage, Void and of none Effet, because it is Destructive to that whole Statute, in which it is incorporated, and would leave the Subject in a far worse Condition than it found him, for altho' it redress Grievances in those particular Courts, yet it would Create a new one in others, far more extenfive, and fo work an Effect contrary to the Caufe, and contrary to the full and express Intention of the Makers.

This Answer may be illustrated by this Instance, viz. The King hath no, by the Constitution, any Power to Impose Taxes on any of the Subjects of England, without a Grant thereof in Parliament; now if the King, Lords and Commons, should by an Act of Parliament Declare and Enact That the King hath not, nor ought to have, any lower to Impose Taxes on any of the Subjects of England, but the same ought to be Imposed in the ordinary Course by Grants thereof in Parliament, and should by the same Act inflict Penalties on fuch of the King s Officers as should offend this Law; Provided that this Act and the feveral Clauses therein contained, shall

be Expounded to extend only to the 4 Northern Counties, would not an Inference, that the King hath, by Vertue of the Provito, a Power given him to Impose Taxes on any Subjects out of those 4 Co nties, be a monstrous nference, and Dest uctive of such an Act of Parliament?

And to these Arguments it may be added, that in the same Parliament of the 16th of Charles . cap. 14. when the Dispensing Judgment in the case of the Ship Money, which had invaded the Right of Property, came to its Condemnation: The Parliament, in order to admonish the Judges, both of Law and Equity, and to obviate and extirpate all Difpenfing Powers, and all Pretences for them, inserted this Clause, And be it Enasted, That the Statutes of this Realm shall be, by all the Kings Officers and Ministers firmly and strictly holden and observed, which cannot be, if Magna Charta and its Explanations be Difpensed with, for when a Dispenser shall cast the Maxims of Law, and the known Rules of Property, and the Statutes of the Kingdom behind his Back, and make his own Will Rand for the Reason of his Judgment then a Dispensing Power is plainly visible, because it can never be Equity to overthrow a Maxim of Law when there is no equitable Reason to warrant in In fuch a Case the Saying of Philocles the Athenian Captive, to the victoriqus.

rious, but cruel Spartan, Lysander, who taunted and Insulted him as he was going to the Place of Execution, is applicable, viz. Miserable is the Man who hath no Judge to hear his Cause, (Plutarch 376) and such is the Man whose Judge is (or acts as if he were) Absolute; for the secret Will of such a Judge is the Law, which cannot be known till such his Will is pronounced.

But yet the unlimited Power of Determining Matters of Trust, which the Chancery as a Court of Equity appropriated to itself, as its own Creature, over which, it exercised an absolute Power, to Qualify according to their Discretions, and Disp se of it in a different Manner, than of Estates at common Law, and so may, by its Power, take away from one Man, and give to another, what Trusts that Court pleased, being not restrained by any Laws, but such only as that Court in its own Mind deemed Just and Equitable: And for that Reason this Discretionary Power became a general Grievance.

IV. And therefore the fourth Instance was, That in Order to Redress this Grievance by Introducing a Certainty in the Creation and Manifestation of Irusts of Lands, and of the Persons claiming those Trusts. The Legislature was pleased to make a Statute to prevent Frauds and Perjuries, 29 Car. 2. Anno Dom.

1677,

Words both Affirmatively and Negatively, that could be at that time, or can be now Devised or Invented, That all Declarations and Creations of Trusts of Lands, shall be manifested and proved by some Writing, signed by the Party who is, by Law, Enabled to Declare such Trust, or by his last Will in Writing, or else they, (i. e. that all other Trusts, not so manifested and proved) shall be utterly Void To all Intents and Purposes.

This Statute, if the Words fignify the Will and Meaning of the Legislature, hath reduced the Power of the Chancery, and hath taken away from that Court the Examination and Determination of Trusts of Lands, for the Statute hath Enacted, That if Questions arise about the Persons claiming Trusts, and if an Issue be joined to Try this Fact, whether the Person claiming the Trust be the Person or not; the Statute hath in this Case appointed the Manner of what Proof shall be allowed, and what Proof shall be Disallowed, viz. Affirmatively, that the Person claiming the Trust shall prove himself to be the Person by such a Writing, as is certain and manifest, and as may be read in Evidence; and Negatively, that conjectural Evidence, either without Writing, or by a Writing, that is not certain and manifest, shall not be Proof, but shall be Disallowed; and that this Fact shall be Tryed vore to be fireally hallen and observed, of the by a Jury, for ad Questionem facti non Respondent Judices; and therefore the Allowance of other Proof, contrary to this Statute, must necessarily be that bainous Offence which this Law was made to prevent.

It is impossible but Grievances will arise, for bumanum est Errare; but in ( ases where the Sovereign and Controlling Power of the Crown by the Chancellor, over the subjects Liberty and Property, is made the Question, Whether there is fu h a Power or not, and if Judgments happen to be given, or Prohibitory Orders made, contrary to Magna Charta, and the Statutes aforesaid; there the Grievance must be, of all others, the most provoking, because such Orders cannot be made, or Judgments given, without a Mixture of a Difpenfing Power: For when a Difpenfing Power is assumed to unmake the Law, or to depart from the Law, and to make the Judge's Will stand for the Reason of his Judgment, there is Room for Partiality, viz. To take an Estate from one Man, and give it to such a Man, as can acquire most favour: And therefore when any fuch Grievance arises from a Dispensing Power, it is fach a Vexation as calls loudly for Redress. Because all Judges ought to give and declare the Reasons of their Judgment, To the End the People may fee and know whether the Laws and Statutes, which are to be frictly holden and observed, or the Will

Will of the Judge are to stand as the Reasons for their Judgments.

But upon the whole, it is most evident and plain to all Men, That the Jurisdiction of a Court of Equity, in the Chancery, in the Ma ner it was at first Instituted, and to be Guided by the Great Charter, an by the faid Acts of Parliament, is, by the said Acts of Parliament, set upon an equal Foot and Level (as to Matters within its Jurisdiction) with any other Court in Westminster-Hall: And is a Noble Establishment, and a High and Honourable Jurisdiction, and of most excellent Use and Benefit to all the People of this Nation, in all Cases where the common Law hath not provided Remedies to recover Back. or to Defend real Rights; because the Inclinations and Inventions of Mankind, to contrive Fraud and Injustice, and to subvert Right, and to evade the Justice of the common Law, or to make such a Use of the Rigour of it, beyond all Reason and Conscience, are increafed, and become almost infinite: For in Multitudes of Cases, it has been upon Examination found, that Men by Fraud and Deceit, or by Breach of Trust and Confidence, and by other ill Practices, had got from weak People, and Possessed such Titles in Law to Lands. and other Estates, and Interests, as never could, by the rigorous and strict Rules of the common Law be defeated or avoided: And

Power

yet upon fuch Discoveries and Examinations as the Court of Chancery hath Enforced; It has been (as it is Expressed in the Statute of 17 R. 2.) found and proved, That fuch Wrong Doers have not in Justice and Conscience, any Right or Title at All to the Lands and Estares they Possess: And therefore that Court hath justly Ordered, such Wrong Doers to Part with and Restore and Reconvey back fuch Ill gotten Estates, to the Right Owners; and confequently perpetual Injunctions are, in those Equitable Cases, not only Proper, but Necessary. to the mortality of the ware Use and Benefit to all the People of this I.u-

And in this Place a proper Question arises, touching the Power and Authority of this Court of Equity, as not being a Court of Record, vizi Whether the Ultimate Orders of this Court are meerly Personal, and Bind the Person only, and not the Estate and Interest; of the Party in the Lands or Goods in beyond all Reason and Concleme, another Q

and become almost infinite: For in Mul-To which Question it may be answered, That in Cases, where Men have no Right, but what was gotten by Fraud, or Breach of Trust: There the Chancery may Decree, That those that have in Conscience the real Right, Shall Hold and Enjoy the Lands, as well against Possessors by Fraud, as against Trustees: For it is the Ground of Equity in both Cases, that gives the Court a Jurisdiction and Power

e h Power to Bind the Interest, and to Defend the right Owners, in the Possession of their Lands and Tenements, against such Unconscionable Offenders.

But as to fuch Cases as Depend on meer Questions of Law, without any Mixture of Equity, To make the Case of one Party better than the Case of the other, there the Strictum Jus, or the Strictness according to the Maxims and Established Rules of the common Law, is the Right and Hereditary Privilege of every Man: And for that Reason, every Court of Equity is, by the Statutes aforesaid, Directed not to Interpose, nor to Order Perpetual Injunctions, to take from any Man his Legal Right and Property, nor, which is the same Thing, to take from him, or to Delay his Legal Remedy to Recover that Right. and above all, That it may be Evinced, Pin

But if Courts of Equity shall Extend their Jurisdiction, and Exceed those Bounds, in which the Statutes aforesaid have Compassed in, their Authority, and shall Grant Perpetual Prohibitions or Injunctions, to Prohibit or Command the Parties, to Desist for ever, from Profecuting their Remedies, to Recover their Rights at common Law, I leave it as a Problem, Whether the Courts of common Law, may not by Force of Magna Charta, and the other Statutes of Explanation, Grant Prohibitions.

Profecuting fach Suits in Equity, as are out of the Jurisdiction of Courts of Equity, and of which the Cognizance belongs to the King's Courts of common Law; and by that Legal Means to Reduce the Judicial Administration of Equity within the Statute Boundaries.

The Matter of this Refearch is Doubtless New and Lifficult, and different from the common Sentiments, The Writer therefore, being Senfible of his own Inability, Hopes and even Invites Those who are more Learned, to Engage in the Attempt: For a fmuch as the Knowledge Treated of, concerns in Effect, every Man; For who can foresee, but he, or his Children, or Friends, may become Suitors in Chancery: And therefore every good Man, that is able, ought to reach Assistance, To the End the Defects of this Research may be Supplyed, and above all, That it may be Evinced, That Judicandum oft Legibus, non Edendum Leges; and here, in Imitation of Cicero, I may say, Habemus quidem Acta & Statuta, sed in Tabuhs Recondita, & tanquam Gladia in Vaginis Depofita.

IIdly, As to the Judicature of the House of Lords, upon Appeals from Courts of Equity, and the Position, that That Jurisdiction, in the Dernier Resort, is a Branch of their Original and Fundamental Judicature.

This

This Account may be given of that Mat-ter, viz. That, that Question of Judicature, came into Debate between the two Houses of Lords and Commons in two Sessions of Parliament, held in the Year 1675, in the Case of Doctor Shirley and Sir John Fagg, a Member of the House of Commons, in whose Fayour a Decree was made in Chancery against Doctor Shirley, concerning an Estate of 400 %. per Ann. from which Decree, Shirley Appealed to the Lords in Parliament: The Case, as it appeared in Chancery, was between two Purchasers, viz Shirley Claimed the Lands in Question, under a Settlement made by his Great Grandfather, in the 9th Year of King James the first, whereby the Lands were Settled upon the Great Grandfather for his Life, Remainder to the Grandfather for his Life, Remainder to the Plaintiff's Father, by Name, for his Life, Remainder to the first Son (which the Plaintiff Shirley then was) of the Father, and the Heirs Male of his Body: The Plaintiff's Father was but Tenant for Life, and yet he Sold these Intailed Lands to the Earl of Thanet, and the Earl of Thanet Sold them to Sir John Fagg for 68701. And in some time after the Purchase, Sir John Fagg was threatned to be Evicted by this old Settlement, which had been all along concealed; but Sir John Fagg hearing that the Settlement was in the Hands of one Mr. Watter, and being terrified

boiling

rified with Fear of the Loss of his Purchase, be, Sir John, found Means (perhaps not very Justifiable) to get the Settlement into his Power, from, and out of the Hands of Mr. Walter.

Shirley, the Son, brought his Bill in Chancery against Sir John Fagg, in which he made Suggestions of this Matter, and the Relief he prayed was, to have a Discovery of the whole Matter, and to have the Deed of Settlement Delivered up to him, without which he could not prove his Title, or Prosecute his Remedy to Recover the Lands at common Law.

To which Bill Sir John Fagg pleaded in Bar to the Discovery; and to the Relief which shirley prayed, That he was a fair Purchaser of the Lands in Question, and had paid a valuable Consideration for them, without any Manner of Notice of the Settlement; for if he had had such Notice, he had never Purchased.

The Lord Chancellor Clarendon, Affisted by Bridgman, Lord Chief Justice of the Common Pleas, and Mr. Justice Archer, upon hearing the Cause, and the Merits of the Plea, were of Opinion, That Sir John Fagg being a fair Purchaser, without Notice, and having gotten that Settlement into his Hands, which would, if he parted with it, utterly Deseat

his Purchase: A Court of Equity had no Power to Disarm him of that Advantage, (tho' possibly gotten by unfair Means) And therefore Ordered Shirley's Bill to be Dismissed, and to leave him to such Remedy, as he could obtain at the common Law. And Shirley Appealed to the Lords in Parliament.

But the House of Commons were so Angry at this Appeal, which Acknowledged the Jurisdiction of the Lords, to hear Appeals from Courts of Equity: That they committed not only Doctor Shirley for Appealing, but their own Member Sir John Fagg, for Submitting to that Appeal, upon which a famous Controversy Ensued.

The Arguments of both Houses, seem to be Grounded on general Declarations, and Resolutions, without offering on either Side, any Evidence, that was Clear or Conclusive, or by which, either House was, or was likely to be, by the other, Convinced.

The Lords Argued and Resolved, That what the Commons had done in Committing Doctor Shirley for Appealing, and his Council for Arguing for him at the Lords Bar, was a Transcendent Invasion of the Rights and Liberties of the Subject, and against Magna Charta, and other Laws, which had provided

vided that no Man should be Imprisoned, but by due Course of Law.

The Commons Argued, That they could not find, by Magna Charta, or by any other Laws, that the House of Lords had any Jurisdiction, in Cases of Appeals, from Courts of Equity.

The Lords Replyed and Argued, and Efpecially the Argument of the Earl of Shafts-bury, in their House, was formed in a Declamatory Manner, confisting of General and Positive Assertions, without Descending to the Bottom, or Producing any Evidence to Prove his Assumptions: Which however were extreamly Moving and Captivating.

But to these Arguments of the Lords, it might have been Added on their Side, That the Notion of the Commons did necessarily Suppose that the Lords, when They, in their Legislative Capacity, gave their Assent to the Statute of 37 E. 3. cap. 18, whereby it was Enacted, That the Grievances complained of should be Redressed, by Removing the Suggestions made to the King himself, from before his Majesty, and sending them before the Chancellor, who, as Representing the King should Examine, Hear and Determine the Truth of them, and make such Orders there upon

upon, as should be Just and Equitable; saving always that those Orders should not Change or Dispense with, or Offend, or Disannul any Point of Magna Charta, or the common Law of the Land, or that the Lords, when They, in their Legislative Capacity, consented to all the other Acts of Parliament, which were made to Compass in, and Guide the Chancellor in his Judgment and Administration.

I say that it must be extravagant to think, Either, that the Lords in so doing did, or did Intend, to fet up a Judicature, whose Orders fhould be final, without Appeal, and Exclude themselves from Revising and Correcting those Orders, or that the Commons when they Confented to the Institution of that new Jurisdiction, ever Intended any such Exclusion; in Regard the Justice or Injustice of those Orders, could never be Examined, or Measured, or Judged of, Whether the Appellant is, or is not Injured or Damnifyed, contrary to Magna Charta, and the common Law: Without confidering the Nature and Extent of those Orders, Appealed from, and Comparing them with the Standard called Magna Charta, and the Statutes of Explanation, to which the Lords had given their Legislative Assent, and then to Determine the Question, Whether the Orders Complained of do, or do not Offend or Dispense with, or Disannul any Point of those Statutes, or the common Law; which is the Pointiff 2 proper

proper Business of the Supreme Judicature, in the Dernier Resort, For the Original Root of Judicature Vested in the Lords, is to Examine and Correct the Errors of Judgments, in the King's Bench and other Courts of Law brought before them, by Writs Error: In which Case the Lords are Judges of Judgments, in the Dernier Resort, which is the Supreme Judicature, that was always Used and Exercised, as their Fundamental Right and Privilege, and was never Questioned or Denyed.

And therefore if Arguments a Majori are forcible, that is, if the Maxim of Reason, that Majus continet in se Minus, that is, That the Greater contains the Lefs, be True; Then it may be Argued, That fince the Lords are Judges of the highest Questions of Law, concerning meer Right and Property; They must be much more Judges of Collateral Equitable Circumstances, that Attend that Right and Property, for Equitas sequitur Legem: To which it may be Added, that Justice Depends on the Truth of Facts; The Tryal of which Truth, is the Inferior Bufiness of a Jury: And therefore the Lords in their Judicial Capacity, when they Hear and Determine upon Appeals from Courts of Equity, do in some fort Descend from their own Dignity: For as the Judges of Inferior Courts of Equity Act the Part of a Jury in Hearing the Evidence read, and Determining the Truth,

or Untruth, of the Suggestions: And after that, They Act the Superior Part of a Judge, in Determining what is Equity, and Natural Justice; Resulting from those Facts: So the Lords do Proceed in the same Manner, and Act in some Sort, the Part of a Jury, in hearing the Evidence read to Prove the Matter of Fact, contained in the Suggestions, on which the Right is to be Determined; and consequently, if the foregoing Maxim of Reason be True, viz. That the Greater contains the Lefs, Then it must be Apparent, that what is here Stated, is firong, and has fufficiently Cleared and Proved; That the Judicature of the Lords in Parliament, upon Appeals from Courts of Equity, is Included as a Lesser Branch, in their Fundamental Judicature upon Writs of Error: and that this Polition, and the Evidences I offered to Prove it, cannot be Overturned, br. fo much as Encountred, with any Others, thips, all Manner of DiscovinodtuA laupa do

From which Premisses it is plain, That the Lords have two Capacities, the one Legislative, and the other, the Supreme Judicial, Capacity; and therefore this Qualification of their Judicial Capacity, is always to be Remembred, and kept in Mind, and hoped for: That the Lords will be pleased to Observe That their Judicial Capacity, in the Dernier Resort, is compassed in, with the same Statute Boundaries, with which the Inserior Courts of Equity

Equity are Bounded; and that whenfoever those Inferior Courts of Equity shall Exceed their Bounds, and shall make such Orders, or Grant fuch Injunctions or Prohibitions, as shall Change or Dispense with any Point of Magna Charta, or the common Law, without any Ground of Equity to Warrant fuch Orders: The Lords in Parliamen will (doubtless) Delight in Reforming those Excesses, and Reduce them to that Law, which their Lordships, in their Legislative Capacity, have Ordered and Enacted to be strictly Holden and Observed, and which, in common Justice, ought to be the Standard, and Rule of Property, and above all, It is Depended on, That whenever a Decree shall, in any Part, Resemble a Dispensing Power, contrary to what the Lords have in their Legislative Capacity made a Law, and Rule of Justice, and Property; Such a Decree shall receive, from their Lordships, all Manner of Discountenance.

F I N I S.